

In the present nuclear stalemate between the two great powers military might is not as useful an instrument of foreign policy as in the past. Thus one great nuclear power cannot challenge militarily the vital interests of the other without unacceptable risk of thermonuclear war. As a result of this situation the center of the Communists' strategic conflict with the United States has turned increasingly to the less developed areas of Asia, Africa and Latin America where, with minimum risk of war, Moscow and Peking are energetically striving to extend their influence through subversion, political action and guerrilla warfare. We can expect this confrontation throughout the underdeveloped world to spread and intensify in the decades ahead.

CONFIDENTIAL CONTROL

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To: John Warner

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